Buffalo City Municipality



1. Policy Title

CAPITAL INFRASTRUCTURE INVESTMENT POLICY

2. Main Purpose

This policy aims to describe the process through which the Municipality can initiate projects of a capital nature. It ultimately aims to serve as a principal instrument to steer the budget for Infrastructure and Capital projects in the Municipality around a particular agreeable and sustainable developmental path.

3. <u>Scope of the Policy</u>

This policy sets out the process and methodology for capital investment of any nature, regardless of the funding source. The following investments of a capital infrastructure nature falls within the ambit of this policy:-

- New building construction or acquisitions;
- Extensions to existing buildings;
- Upgrades to accommodation and housing, other than those projects relating to low cost housing;
- Land acquisitions;
- All major capital works, as covered within the Asset Management Policy;
- All infrastructure developments; and
- Information and communication infrastructure renewals and/or upgrades;

4. Strategic Objective

To ensure the creation and acquisition of an asset is maintained at a healthy state so as to provide a return on the city's investment.

5. <u>Key Principles</u>

The Capital Infrastructure Investment Policy is based on the following principles:-

- Need as identified within the IDP, underpinned by the National Spatial Development Framework;
- Necessity to fulfil the service delivery mandate as identified within the Asset Management Policy; and
- Affordability.

6. <u>Governance Issues</u>

- The Constitution of the Republic of South Africa, 1996
- The Municipal Finance Management Act (MFMA), Act 56 of 2003

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7. Policy Procedures

1. NEW CAPITAL INFRASTRUCTURE INVESTMENT

- 1.1. New infrastructure development may only be entered into if:-
 - the project is in line with the Municipality's IDP;
 - funding has been secured through either internal or external funding mechanisms and has been approved in the Municipality's Capital Budget; and
 - a detailed life-cycle funding plan has been developed, supported and integrated into the Asset Management Policy;
- 1.2. All new infrastructure investments will be subject to:-
 - Needs analysis based on:
 - i. service delivery sustainability;
 - ii. consumer growth projections which are in line with the National and Regional Spatial Development Growth Perspectives; and
 - iii. National, Regional and Municipal strategic directives.
 - Strategic project plan, including:
 - i. a holistic overview of the direct benefits, risks and impact of the intended project;
 - ii. an assessment on the impact of current Infrastructure;
 - iii. a service delivery framework relevant to the project;
 - iv. a cost assessment, detailing the capital and maintenance cost projections for the entire life-cycle; and
 - v. a funding model, detailing the financing source and associated cost, if any, as well as any revenue projections associated with the project.
 - Outcome of stakeholder consultation, including:
 - i. environmental impact studies; and
 - ii. feedback from community participation process, with specific focus on:-
 - rights and entitlements of members of the community; and
 - impact on quality of life.
 - Implementation model, detailing:
 - i. relevant skills base and source of skills required for implementation; and
 - ii. specific timeframes for each activity throughout the project lifecycle (cradle to grave approach).



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2. REFURBISHMENT AND SIGNIFICANT INFRASTRUCTURE MAINTENANCE PROJECTS

- 2.1 All Capital Infrastructure refurbishment and significant maintenance projects may only be entered into if:-
 - the project is in line with the Municipality's IDP or emergency maintenance framework;
 - funding has been secured through either internal or external funding mechanisms and has been approved in the Municipality's Capital Budget; and
 - a detailed life-cycle funding plan has been developed, supported and integrated into the Asset Management Policy.
- 2.2 All refurbishments and significant infrastructure maintenance projects will be subject to:-
 - Needs analysis based on: o service delivery sustainability; and
 o asset redundancy and failure assessment of the asset under scrutiny.
 - Strategic project plan, including:-
 - i. an holistic overview of the direct benefits, risks and impact of the intended refurbishment project;
 - ii. an assessment on the potential impact of unavailability of the asset during the refurbishment process, including redundancy measures;
 - iii. a service delivery framework relevant to the project;
 - iv. a cost assessment, detailing the capital and maintenance cost projections for the entire life-cycle; and
 - v. a funding model, detailing the financing source and associated cost, if any, as well as any revenue projections associated with the project.
 - Outcome of stakeholder consultation, including:-
 - i. environmental impact studies; and
 - ii. feedback from community participation process, with specific focus on;
 - rights and entitlements of members of the community; and
 - impact on quality of life;
 - Implementation model, detailing:-
 - i. relevant skills base and source of skills required for implementation; and
 - ii. specific timeframes for each activity throughout the project lifecycle (cradle to grave approach).

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3. FUNDING OF CAPITAL INFRASTUCTURE INVESTMENTS

3.1 All new Capital Infrastructure Investments may be funded from:-

- Available Own Funds;
- Borrowings;
- Government grants and subsidies;
- Public donations and contributions;
- PPP initiatives in line with the MFMA PPE regulations; and
- Operating revenue.
- 3.2 All refurbishment and significant infrastructure maintenance projects may be funded from:-
 - Available Own Funds;
 - Borrowings in respect of refurbishment;
 - Government grants and subsidies in accordance with their relevant conditions; and
 - Operating revenue.

8. <u>Competence and Capacity to implement</u>

- Asset Management Unit
- Relevant Infrastructure Departments

9. Relevant Legislation applicable to this Policy

This policy gives effect to the provision of the following legislation.

- The Constitution of the Republic of South Africa, 1996
- The Local Government Municipal Finance Management Act (MFMA), Act No. 56 of 2003