REPORT TO COUNCIL: 30 MARCH 2022

DRAFT REVISED 2022/2023 INTEGRATED DEVELOPMENT PLAN, DRAFT

2022/2023 MEDIUM-TERM REVENUE AND EXPENDITURE FRAMEWORK

(MTREF) AND DRAFT BUILT ENVIRONMENT PERFORMANCE PLAN

(BEPP)

[File No: 4/3/2/1]

[Author: EM (Xola Pakati)/as]

1. PURPOSE

The purpose of this report is for Council to adopt the Draft Revised 2022/2023

Integrated Development Plan (IDP), Draft 2022/2023 Medium-Term Revenue

and Expenditure Framework (MTREF) and Draft Built Environment

Performance Plan (BEPP).

2. AUTHORITY

Buffalo City Metropolitan Council.

3. <u>LEGAL / STATUTORY REQUIREMENTS</u>

3.1. The Constitution of the Republic of South Africa, Act 108 of 1996

3.2. The Municipal Systems Act no. 32 of 2000, as amended and Regulations

3.3. The Municipal Structures Act no. 117 of 1998

3.4. The Municipal Finance Management Act no. 56 of 2003; and its

Regulations

3.5. The Municipal Property Rates Act no. 6 of 2004

3.6. Municipal Budget and Reporting Regulations, 2009

3.7. Division of Revenue Bill, 2022

3.8. MFMA Circular 112 and 115

3.9. The Disaster Management Act no. 57 of 2002 and Regulations

4. BACKGROUND

4.1 Integrated Development Plan (IDP)

Council adopted an IDP/Budget/Performance Management System (PMS) Process Plan, in compliance with section 28 of the Municipal Systems Act no. 32 of 2000 as amended. In the time schedule required in accordance with s21(1)(b) of the MFMA, the Budget, IDP and Performance Management processes have been integrated with the IDP Process to ensure alignment, efficiency, effective and cost savings. The plan outlines the process to be followed in reviewing Buffalo City Municipality Metro's Integrated Development Plan (IDP) and Budget Preparation.

In terms of section 30(c) of the Municipal Systems Act, the Executive Mayor of a municipality must submit the Integrated Development Plan to the municipal council for adoption.

In compliance with the above, Buffalo City Metropolitan Municipality has embarked on a process to review its IDP and Budget towards the 2022/2023 financial year and beyond in accordance with the requirements set out in the Municipal Systems Act 32 of 2000 as amended, the Local Government: Municipal Planning and Performance Management Regulations 2001 & 2006 and the Municipal Finance Management Act 56 of 2003.

In adherence to legislative prescripts, the Buffalo City Metropolitan Municipality's 2021/2026 IDP has been reviewed and amendments thereto are submitted to Council for adoption, kindly refer to table 1 below for the structure of the IDP. The Draft Revised 2022/2023 Buffalo City Metropolitan Municipality Integrated Development Plan is attached as **Annexure A.**

Table 1: Structure of Draft Revised 2022/2023 Integrated Development Plan

| SECTION A | INTRODUCTION |
|-----------|---|
| | Provides an outline of the legislative imperatives which guide the review of the integrated development plan. An overview of national and provincial plans which were taken into consideration during the development of the plan. It also outlines the process that was followed in the review of the IDP. |
| SECTION B | BCMM PROFILE AND ANALYSIS |
| | This section provides an overview of the municipality focusing on the current situation, key challenges and opportunities in terms of each key performance area. Service delivery backlogs and level of access to municipal services is also outlined. |
| SECTION C | SPATIAL DEVELOPMENT FRAMEWORK |
| | The SDF provides a spatial analysis of the Municipality, details the spatial development principles / guidelines with accompanying maps indicating the spatial objectives and strategies of the Municipality. |
| SECTION D | ONE PLAN: THREE SPHERES SERVICE DELIVERY BUDGET, |
| | PROGRAMMES AND PROJECTS |
| | This section details the capital budget which is aligned to IDP Objectives as well as programmes and projects from all spheres of government operating in the BCMM space. |
| SECTION E | DEVELOPMENT OBJECTIVES, STRATEGIES, KEY PERFORMANCE INDICATORS AND TARGETS |
| | Contains the development objectives, strategies, indicators and targets for the entire term of Council. |
| SECTION F | FINANCIAL PLAN |
| | A strategic framework for financial management, key financial policies and strategies are outlined in this section. |
| SECTION G | BCMM OPERATIONAL PLAN |
| | This section outlines the structure of the municipality providing a breakdown for each directorate. |

Section 25(3) (a) of the Municipal Systems Act prescribes that a newly elected Council, may adopt the IDP of the previous Council. Section 26 (2) of the Municipal Systems Act states that an Integrated Development Plan adopted by a municipal Council may be amended in terms of section 34 of the Municipal Systems Act.

One of the key recommendations that will be tabled to Council with the proposed amendments is the adoption of the Five-Year Integrated Development together with its revisions for the 2022/2023 financial year.

4.2 Medium Term Revenue and Expenditure Framework (MTREF) Budget

Section 16(1) of the Municipal Finance Management Act (MFMA) stipulates that the Council of the municipality must for each financial year approve an annual budget for the municipality before the start of that financial year. Section 16(2) stipulates that in order to comply with subsection (1), the mayor of the municipality must table the annual budget at a council meeting 90 days before the start of the budget year.

Section 22 of the MFMA states that immediately after an annual budget is tabled in a municipal council, the accounting officer must make public the annual budget and documents in terms of Section 17; invite the local community to submit representations in connection with the budget; and submit the annual budget to the National Treasury and the relevant Provincial Treasury in printed and electronic formats.

In terms of section 23(2) of the MFMA, after considering all the budget submissions, the Council must give the Executive Mayor an opportunity:

- (a) To respond to the submissions; and
- (b) If necessary, to revise the budget and table amendments for consideration by the Council.

The Draft Operating and Capital Budget is tabled to facilitate community participation and to receive inputs from all stakeholders and will be revised to

take into account the outcome of the public consultation process before approval.

5. EXPOSITION OF FACTS

5.1 INTEGRATED DEVELOPMENT PLAN (IDP)

5.1.1 PROCESS UNDERTAKEN

Section 28 (1) of the Municipal Systems Act requires each municipality to adopt a process in writing to guide the planning, drafting, adoption and review of its Integrated Development Plan. In compliance with this requirement Buffalo City Metropolitan Municipality undertook the following activities (table 2 below) in line with the IDP process towards the 2022/2023 financial year:

Table 2: IDP Process Undertaken

| NO | ACTIVITY DESCRIPTION | DATES ACHIEVED | |
|----|--|-------------------|--|
| | PREPERATION PHASE: JUL – AUG: Preparing for the IDP, Budget and Performance Management Process | | |
| 1 | Top Management: To consider and recommend that IDP/Budget/PMS Process Plan and Time Schedule be approved by Council (at least 10 months before the start of the budget year) | 13 July 2021 | |
| 2 | Portfolio Committee: • To consider and recommend that IDP/Budget/PMS Process Plan and Time Schedule be approved by Council (at least 10 months before the start of the budget year) | 12 August 2021 | |
| 3 | Councillors and Traditional Leaders' Workshop: To consider and recommend that IDP/Budget/PMS Process Plan and Time Schedule be approved by Council (at least 10 months before the start of the budget year) | 13/08/2021 | |
| 4 | Top Management: • To consider 2021/2022 First Adjustment Budget & the 2020/2021 Fourth Adjustment budget and recommend these being approved by Council | 12/08/2021 | |

| NO | ACTIVITY DESCRIPTION | DATES |
|------------|---|----------------------------------|
| | | ACHIEVED |
| 1 | Council: To approve - IDP/Budget/PMS Process Plan and Time Schedule (at least 10 months before the start of the budget year). The 2021/2022 First adjustment budget (to be tabled before 25 August 2021) and the 2020/2021 Fourth Adjustment budget. SITUATIONAL ANALYSIS: SEPT – OCT: Situational Analysis | 25/08/2021 Analysis of the |
| metro 6 | | 44 40 9 04 |
| O | Technical IDP/Budget/PMS Workstreams: Prepare a draft Situational Analysis Report for the Top Management Technical Planning Session; and Assess and identify information from adopted Sector Plans against the backdrop of the SITUATIONAL ANALYSIS, including the LSDFs for integration into the IDP Review document if possible | 11, 12 & 21 October 2021 |
| 7 | Political IGR Forum: It is a Political Structure chaired by the Deputy Executive Mayor with representation from the Mayoral Committee, City Manager, HOD's, Representation from Sector Departments, Parastatals, and State-owned Enterprises. The purpose is to identify high level and recurring IGR issues hindering service delivery and requiring political intervention for escalation to other levels or structures and for successful resolution. It also receives feedback and progress on resolution and issues requiring escalation from the Technical and Political IGR Roundtable meetings. | 17 Sept 2021 |
| 8 | Top Management Technical Planning Session: Reflect on progress made with implementation of strategic priorities during preceding financial years; and Review SITUATIONAL ANALYSIS of the metro that inform priority choices | 26 & 27 October 2021 |
| | E 2: OCT – DEC: Consolidation of Strategic priorities (be | tween Council, |
| Comn | nunity and IGR Partners) IGR Core Group Think Thank Session: | 15 October 2021 |
| | To Discuss & Align Three Sphere Regulated Activities. To review the annual planning cycles of the Metro and other spheres of Government which impacts on strategic planning, budgeting, monitoring and reporting across spheres. | |
| 10 | Budget Workshops with all directorates to address the following: | 17 November – 8 December 2021 |

| NO | ACTIVITY DESCRIPTION | DATES |
|------|--|------------------|
| | | ACHIEVED |
| | Financial Institutional Performance | |
| | Cost Containment Measures | |
| | 2022/2023 Tariff Process | |
| | Verification of Fleet & Staff Keys | |
| | IDP Strategic Priorities for 2021/2026 & MTREF | |
| | Capital Prioritization | |
| | 2021/2022 Mid-Year Adjustment Budget | |
| | Reallocation (Capital & Operating Budget) | |
| 11 | Technical IGR Forum | 19 November |
| | Deliberate on Buffalo City Gap Analysis on BCMM | 2021 |
| 10 | One Plan and IDP | |
| 12 | Council Lekgotla | 24 – 25 February |
| | To reflect on desired key outcomes over the | 2022 |
| | Council's 5-year term based on its deep | |
| | understanding of current and emerging City trends | |
| | and realities as consolidated during Mayoral Lekgotla | |
| DHAS | E 3: JAN – FEB: Programmes and Projects (Identifying, p | riaritiaina |
| | ng programmes and projects) | monusing, |
| 13 | Councillors and Traditional Leaders' Workshop: | 18 January 2022 |
| 10 | To introduce Councillors to the City's Organisational | lo dandary 2022 |
| | Procedures, Controls and Protocols used for | |
| | integrated strategic planning, intergovernmental | |
| | relations management, budgeting, performance | |
| | management, ward allocation programme and | |
| | establishment of ward committees programme | |
| 14 | Mayoral Lekgotla Session: | 20 – 21 January |
| | To review strategic objectives for service delivery | 2022 |
| | and development | |
| 15 | National Treasury Mid-year Budget and Performance | 15 February 2022 |
| 16 | Assessment Review | 47 40 5 1 |
| 10 | BCMM IGR Framework Review Engagement: • To review the current BCMM IGR Framework with | 17 – 18 February |
| | National and Provincial COGTA, Office of the | 2022 |
| | Premier and BCMM departments | |
| 17 | Council Lekgotla: | 24 – 25 February |
| | To reflect on desired key outcomes over the | 2022 |
| | Council's 5-year term based on its deep | 2022 |
| | understanding of current and emerging City trends | |
| | and realities as consolidated during Mayoral | |
| | Lekgotla. | |
| PHAS | E 4: FEB: Integration of Programmes and Projects | |
| 18 | Budget Steering Committee: | 2 Feb 2022 |
| | To consider 2021/2022 Mid-year Adjustment | (During BCMM |
| | Budget | Mayoral |
| | | Committee |

| NO | ACTIVITY DESCRIPTION | DATES |
|------|---|----------------|
| L | | ACHIEVED |
| | | Induction |
| 10 | | Session) |
| 19 | Three Spheres Planning Session: | 22 Feb 2022 |
| | To allow Provincial Sector Departments and State- | |
| | owned Enterprises to inform BCMM of budgetary | |
| | allocations and catalytic programmes to be | |
| | implemented in the BCMM space and identify | |
| 00 | transversal gaps and challenges. | 00 = 1 0000 |
| 20 | Council: | 28 Feb 2022 |
| | To consider and adopt 2021/2022 Mid-year Additional to Boule at the second secon | |
| DUAG | Adjustments Budget | |
| | E 5: ADOPTION | 0.14 1.0000 |
| 21 | BCMM Political IGR Forum: To deliberate on the following: | 8 March 2022 |
| | IGR Framework Act, 2005 Review | |
| | Process Plan for the Provincial IGR Review | |
| | BCMM IDP/One Plan | |
| | BCMM IGR Framework and Terms of Reference | |
| | Review | |
| | Three Sphere Session Feedback Signature of Brown III. Bit is it. | |
| | Orientation and Progress on the District | |
| 22 | Developmental Model and One Plan | 0.14. 1.0000 |
| 22 | Top Management: | 8 March 2022 |
| | To consider draft IDP, MTREF Budget and recommend the draft IDP, MTREF Budget and | |
| | recommend the draft IDP, MTREF Budget and BEPP to Council | |
| 23 | Councillors and Traditional Leaders' Workshop: | 16 March 2022 |
| 25 | To consult councillors and traditional leaders on | TO March 2022 |
| | draft IDP, draft MTREF and budget related policies | |
| 24 | External IDP/Budget/PMS Representative Forum: | 23 March 2022 |
| | To consult External IDP/Budget/PMS | 09h30- 15h00 |
| | Representative Forum on the Draft IDP, Tabled | 091100- 101100 |
| | MTREF Budget and draft policies | |
| 25 | Council: | 30 March 2022 |
| | To approve the draft IDP, MTREF Budget, BEPP | 09h00 |
| | and draft policies (at least 90 days before the start | |
| | of the budget year) | |
| | To consider the proposed budget of the entity and | |
| | assess the entity's (BCMDA) priorities and | |
| | objectives and make recommendations. Board of | |
| | Directors to consider the recommendations and, if | |
| | necessary, submit a revised budget. | |
| | To consider Draft Revised SDBIP | |

5.1.2 KEY INFORMANTS

The 2022/2023 Review of the 2021/2026 IDP was undertaken within the framework of national and provincial legislation and policy directives, which include most notably the National Development Plan, Medium Term Strategic Framework (2019-2024), District/Metro Development Model, the South African Economic Reconstruction and Recovery Plan, the Provincial Development Plan (2030), Provincial Spatial Development Strategy, and Provincial Economic Development Strategy.

Other factors that were taken into consideration include:

- a) Assessment Issues
 - The comments on the last adopted IDP provided by the MEC for Local Government in accordance with Sections 31 and 32 of the Municipal Systems Act;
 - ii. Findings contained in the National Treasury Benchmarking Report;
 - iii. One Plan National Quality Assurance Panel an overview of the results of the quantitative assessment conducted by the One Plan National Quality Assurance Panel (NQAP) of the Metro's One Plan;
 - iv. Findings contained in the Auditor General's Report of the previous financial year/s; and
 - v. Shortcomings and weaknesses identified through selfassessment.
- b) Review of the Strategic Elements of the IDP in terms of priorities of Council and the objectives of Management
 - Review of the Strategic elements of the IDP and Metro Growth and Development Strategy (MGDS) if required; and integrating the strategic intent throughout the budget process, including mSCOA alignment, and finalizing of the Service Delivery and Budget Implementation Plan (SDBIP);
 - ii. Review of elements of the Spatial Development Framework:

- iii. Update of Master Plans and Sector Plans; and
- iv. The update of the Financial Plan.
- c) Inclusion of new information where necessary
 - i. Consideration of the impact of Covid-19 Global Pandemic;
 - ii. Update of the Socio-Economic Profile; and
 - iii. Public Participation Input and revision of Ward Plans.

5.1.2.1 Council Priorities (2021-2026) Revised

The Mayoral Lekgotla, followed by the Council Lekgotla held annually are critical instruments of the IDP Process and aids the Executive Mayor in his/her responsibility for the preparation and implementation of the IDP, Budget & Performance Management. In his/her executive capacity the Executive Mayor has to:

- be responsible for the overall oversight, development and monitoring of the process or delegate IDP & PMS responsibilities to the City Manager;
- ensure that the budget, IDP & budget related policies are mutually consistent & credible;
- approve nominated persons that will be responsible for different roles and activities within the IDP/Budget process; and
- submit the IDP & the Annual Budget to the municipal Council for adoption.

These Council Priorities, arranged in accordance with the BCMM Metro Growth and Development Strategy (MGDS) and Integrated Development Plan, are aligned with the National and Provincial Policy Directives through the Medium-Term Strategic Framework (MTSF) 2019/2024 and Provincial Development Plan (PDP) 2030 as follows:

Table 3: Alignment of Council Priorities with National and Provincial Policy Directives

| Council Priorities | MTSF 2019/2024 | PDP |
|--|--|--|
| MGDS Strategic Outcome 1: An innovative and productive city - The MGDS calls on Buffalo City to become a city that builds a strong identity as a place that is supportive of business. Key to this will be problem-solving to unlock business opportunities, reduce the cost of doing business and address infrastructure bottlenecks. This enabling environment will allow Buffalo City's comparative advantages to be realized, in sectors such as manufacturing, agriculture, property, tourism and knowledge-based services (ICT and business services). | Priority 2: Economic Transformation and Job Creation | Goal 1: Innovative inclusive and growing economy |

1. INVESTMENT

- a) Finalize the Economic Recovery and Investment Plan, including industry level measures to address investment constraints and grow productivity, output, inclusivity, jobs.
- b) Support the facilitation of the Buffalo City Economic Recovery Compact, which will include pledges, concessions, trade-offs, collaborations and partnerships among and between key economic role-players.
- c) Make a stronger case for two automotive hubs in the Eastern Cape.
- d) Build BCMM's potential as a cheaper lifestyle city.
- e) Re-design suitable industrial and commercial spaces.
- f) Create and implement Incentives Schemes.
- g) Arrange engagement with Department of Public Works, Eastern Cape Development Corporation and Department of Land Reform
- h) Establish a development facilitation committee/desk to assess investment from private sector and make decisions quickly.
- i) Resuscitate non-fiscal incentives between BCMM and ELIDZ e.g., CM/CEO forums for engagements.
- j) Intensify the lobbying efforts towards the widening and deepening of the East London Port to accommodate new size vessels, consequently, enhance logistical infrastructure, improve the comparative advantage of the city and increase attractiveness of the location.
- k) Build capacity to package investment projects that are fundable and will result in a return on investment.
- I) Interrogate Gonubie small craft harbour to improve tourism and oceans economy.

2. SUB-NATIONAL COST OF DOING BUSINESS (SNDB)

Drastic reduction of red tape when measured through upward progression in the Sub-National Doing Business Index, including the automation of the property application process.

Council Priorities

MTSF 2019/2024

PDP

3. SMART CITY

a) Ensure strong integration between the Economic Recovery and Investment Plan (ERIP) and the Smart City Strategy being developed over roughly the same period of time, and specifically with the Digital Hub component of the Smart City Strategy which is being established to strengthen firm level competitiveness and productivity, not only in the automotive sector but in other key sectors such as agriculture.

4. ENTERPRISE DEVELOPMENT

- a) Develop policy to formalise informal economy and provide basic infrastructure as an opportunity for employment.
- b) Establish BCMM relief fund to support SMMEs during times of disasters.
- c) Unlock value chains in key sectors (upstream and downstream opportunities). Whilst we are a largely automotive city, we should also support sectors and industries in which we could be competitive, including 1. the ocean economy value chain, 2. the agriculture value chain, particularly export-intensive and labour-intensive horticulture, 3. Advanced export manufacturing, anchored in local supply chains, new technological capabilities, and new logistics capabilities, and 4. light manufacturing more particularly the clothing and footwear industry, both for export and domestic consumption.
- d) Create suitable Informal Trading Hubs.
- e) Develop Supplier Development Programme (Localization Programme).
- f) Create SMME Fund.
- g) Provide start-up capital (finance, machinery & equipment, intellectual property, etc.).
- h) Reduce administered costs (we are generally around number 5 of the 8 metros on rates and tariffs, but need to be the cheapest to counteract other disadvantages like location and distance from market)
- i) Expansion of the Departure Lounge at King Phalo Airport, Expansion of the runway.
- j) Rebranding and directional signage for the Airport.
- k) Revitalisation of Dimbaza, West Bank.
- I) Revitalization of Wilsonia and Fort Jackson.
- m) Automation of application processes.
- n) Access to under-utilized municipal assets (including land & buildings).
- o) Develop and Implement Township Economy Strategy.
- p) Establish City Improvement Districts (CIDs).
- q) Develop and support local companies to take full advantage of the African Continental Free Trade Area.
- r) Continue to roll-out the Export Development Programme in line with the National Export Development Programme (NEDP).
- s) Resource the BCMM Export Helpdesk.

5. TOURISM

- a) Implement relief support measures for the tourism sector in the form of rates rebates, grant funding to stabilise the sector and put clear programmes in place to increase demand in order to recover the industry, compliance with Covid-19 and relaxation of travel restrictions.
- b) Collaborate with tourism operators in packaging more experiences for the cruise liner tourists.

Council Priorities MTSF 2019/2024 PDP

c) Develop Standard Operating Procedure (SOP) for the film sector.

- d) Develop a clear strategy and support programmes to attract business tourism into the city including development of a standard bid document for national and international events as part of tourism recovery measure.
- e) Implement campaigns directed at improving the cleanliness in the city.
- f) Gain access to key parcels of land to fast-track some of the key initiatives that seeks to promote tourism and film sector in Buffalo City.
- g) Attract niche markets e.g., religious tourism, ad venture tourism, Mice tourism.
- h) Development and promotion of the Buffalo City Creative Industry economy which has been severely affected by Covid-19 pandemic. This should include development of the key infrastructure to fast-track the growth of the sector.
- i) Market and Promote Buffalo City as a tourist destination of choice.
- j) Provide support to communities to develop tourism in both townships and rural areas.
- k) Implements programmes to improve tourists' safety.
- I) Constant engagement with tourism stakeholders and communities with the aim of improving communication and awareness about the importance of tourism

6. JOB READINESS & SKILLS DEVELOPMENT

 Engage with Institutions of higher learning regarding skills development for BCMM skills needs.

7. AGRICULTURE & RURAL DEVELOPMENT

- a) Access to markets for locally produced goods.
- b) Basic infrastructure such as Irrigation systems, Dipping Tanks, Fencing, Electricity, Tractors & Implements, Livestock, field crops and horticulture
- c) Focus on niche markets (high value crops garlic, ginger, nuts).
- d) Increase in economies of scale (co-operation).
- e) Improve commercialization support.
- f) Drought mitigation.
- g) Water saving technology (e.g. Drip Irrigation).
- h) Co-operation with Agric Colleges.

8. INFORMATION & KNOWLEDGE MANAGEMENT

- a) Develop instruments to measure quality of life in BCMM and establish baselines.
- b) Build research capacity in all BCMM Departments To utilize ECSECC and institutions of higher learning.
- c) Resuscitate the Knowledge Management Forum and approve IKM Policy.
- d) Commission customer satisfaction survey every financial year.

Council Priorities MTSF 2019/2024 PDP

9. EMERGENCY & DISASTER MANAGEMENT

- a) Increase Law enforcement visibility to deal with high crime rate in the city.
 - Step up law enforcement efforts, more particularly the enforcement of by-laws and the relevant legislation regarding building.
 - Improve partnerships with the South African Police Service and the Eastern Cape Liquor Board in order to monitor and close down illegally operating Taverns and coming hard on the drug dens and prostitution rings that are operating in certain places in the city.
 - Seek a court order to interdict the illegal car washes at the East London Beachfront and to prohibit even those who are taking their cars there for a wash. The Economic Development and Agencies Directorate must engage the car washers in order to find other suitable ways of supporting their informal businesses.
 - The containers that sprawl from buildings in many of our densely populated residential
 areas in town such as Southernwood, King Williams Town CBD and Quigney will be
 given due attention and we will enforce our by-laws to make these a thing of the past.
 Salons and Tuckshops should be operated within legal premises, and we will,
 unfortunately, have to be harsh on this up until this is achieved.
- b) Ensure that all security cameras are operated by HPS& ES by 1 January 2022.03.14
- c) Develop land invasion mitigation strategy.
- d) Land invasions are not stopped early enough by Law Enforcement before escalating to crisis level. Officials must respect their work and exhibit exemplary diligence in performing their tasks timeously and efficiently. Officials must go on a benchmarking mission to understand how other cities are managing the challenges pertaining to illegal land invasions.
- e) Establish structures.
- f) Integrate disaster risk reduction into all projects and programmes.
- g) Conduct a comprehensive level 3 risk assessment.
- h) Prepare level 3 disaster plans for all sectors and BCMM.
- i) Capacitate disaster management centre.

10. PUBLIC SAFETY - CCTV - LAW ENFORCEMENT SERVICES

- a) Roll out and installation of CCTV surveillance cameras throughout BCMM communities and BCMM buildings and installations.
- b) Position the City as a safe and secure City, free from violence, crime and anti-social behaviour by monitoring these areas with CCTV Surveillance cameras.
- c) Enforce Law & Order by implementing the continuous roll out and installation of CCTV surveillance throughout BCMM Metro to monitor and prevent criminal behaviour in the Central Business Districts and other major economic/business areas, such as theft, robbery, smash and grab, snatch and run, drunk & disorderly behaviour and resultant crime
- d) Redevelopment of Security to be a highly functional unit.
- e) Security of assets

Council Priorities MTSF 2019/2024 PDP

11. PUBLIC SAFETY- TRAFFIC SERVICES

- a) Reduce Road Traffic fatalities & accident rate at high frequency accident locations by 5%.
- b) Upholding and Enforcement of Traffic Regulations.
- c) Provide auxiliary services ie processing of fines issued & paid, learners & drivers licences issued and renewed on an agency basis for DOT.
- d) Promote enforcement of selected critical traffic offences and contraventions and strives to improve community relations by increasing the quality and quantity of contact between citizens and Law Enforcement agencies.
- e) Provide assistance to stranded road users and attend to broken-down and abandoned vehicles.
- f) Respond, attend to, safeguard and investigate road traffic accidents and incidents.
- g) Assist in reducing traffic congestion and accident hazards and improve road user security.
- h) Promote general traffic law compliance in general to reduce the number of road accidents and road rage incidents. Officers maintain high levels of visibility in targeted crime and disorder hot spots.
- i) Capacitate a full-service Traffic Centre, by establishing an infrastructure that will accommodate all staff- Operational and Auxiliary services with the inclusion of the Vehicle licensing & registration that are currently situated in the CBD and the main office located in Braelyn. Identify land for construction of a full Traffic service one stop shop,
- j) Enable the continuation of services during loadshedding with the installation of back-up generators
- k) Capacitate Mdantsane learners centre with Public Ablution facilities currently underway as well as to cater for driving licences testing
- I) Capacitate the Gonubie Traffic centre
- m) Capacitate the Gonubie Traffic pound
- n) Capacitate the KWT traffic centre

12. SPECIAL PROGRAMMES

- a) Include mandatory / shared / cross cutting vulnerability reducing indicators and targets (similar to those in MFMA Circular 88) in respect of at least 2 local government specific vulnerability reducing indicators for each HOD.
- b) Collaborate with key partners to respond comprehensively and integrated to the scourge of Gender-based Violence.

13. SPORT, RECREATION, ARTS & CULTURE

- a) Implement the Creative Industry Sector Relief Support Programme.
- b) Develop key arts and culture infrastructure i.e., Mdantsane Art Centre and King William's Town Art Centre
- c) Develop, Manage and Restore key heritage sites within BCMM.
- d) Package and promote BCMM's heritage.
- e) Consider capital projects in instances where a need is in line with the norms and standards.
- f) Make provision for adequate security to safeguard priority facilities.
- g) Document policies where applicable, such as norms and standards for sports and recreation facilities.
- h) Review some policies such as sports development policy and funding policy.

Council Priorities MTSF 2019/2024 PDP

14. LIBRARIES & HALLS

- a) Transfer rural halls to BCMM together with appropriate budgets.
- b) Introduce an automated online hall booking system.
- c) Develop a Masterplan for the design and maintenance of all future halls.
- d) Lobby for an increased and realistic budget from DSRAC for the operating of libraries.
- e) Regularly update all library material, particularly Reference and children's books.
- f) Implement e-books facilities at libraries.
- g) Update all technological aspects of libraries ie. Media rooms, computer hubs, internet cafes, etc.

| Council Priorities | MTSF 2019/2024 | PDP |
|---|---|---------------|
| MGDS Strategic Outcome 2: A Green City - The strategies for the Green City Workstream include: Develop waste diversion programmes and strengthen existing Solid Waste Provision Model Integrate and strengthen Environmental Management & Climate Change programmes within the City. To stimulate Investment appetite and enhance socio-economic values within the City's coastline through the implementation of a people centric beach management approach and restoration programmes Provide integrated Municipal Health Services to all communities of Buffalo City Metropolitan Municipality (BCMM) Integrate and strengthen public open space management, arboriculture, grass cutting and alien vegetation control within the City. | Priority 5: Spatial Integration, Human Settlements and Local Government | Environmental |

15. CLIMATE CHANGE

- a) Integrate climate change responsive actions into the hierarchy of plans within the institution (budget and performance scorecards)
- b) Implement climate protection programme.
- c) Review existing Climate Change Strategy in line with NEMA.
- d) Coordinate Eco system-based programme (wetlands restoration & stream/river management programme).

STRATEGIC OUTCOME 2: A GREEN CITY

Council Priorities

MTSF 2019/2024

PDP

16. INTEGRATED ENVIRONMENTAL MANAGEMENT

- a) Strengthen Environmental Education and awareness programmes.
- b) Review the existing Integrated Environmental Management Plan (IEMP).
- c) Facilitate Integration of ENVIRONMENTAL IMPACT ASSESSMENTS within the city.

17. AIR QUALITY

- a) Development of Air Quality By-Laws.
- b) Review of Air Quality Management Plan.
- c) Purchase, Replacement & Maintenance of Air Quality Equipment.
- d) Air Quality Monitoring Station.

18. BIODIVERSITY CONSERVATION

- a) Fence Buffalo City Metropolitan Municipalities Nature Reserves.
- b) Upgrade, repair and maintain existing boardwalks.

19. INTEGRATED COASTAL MANAGEMENT

- a) Review Coastal Management Plan.
- b) Implement Estuary Management Plans

20. MUNICIPAL & ENVIRONMENTAL HEALTH

- a) Review Municipal Health Services Plan and Environmental Health by-laws.
- b) Develop Municipal Health Services equipment maintenance plan

21. SOLID WASTE MANAGEMENT

- a) Implement Waste diversion from disposal towards waste beneficiation and waste economy.
- b) Develop Waste to energy projects.
- c) Implement Separation of waste at source programmes.
- d) Implement Recycling projects including the establishment of buy-back centres, drop-off points, transfer stations and formalisation of Waste Pickers.
- e) Establish community-based waste management service provision.
- f) Construct a hazardous waste cell within the existing general landfill site. Manage the agreement between Swedish government Gävle and Buffalo City Metropolitan Municipality on hazardous waste.
- g) Construct Cell 5 & Cell 6 at Roundhill landfill site.
- h) Construct cells and upgrading of King William's Town landfill site.
- i) Focus on the removal of illegal dumps and regular street cleaning.

22. BEACHES (BLUE FLAG)

- a) Conduct Bathing Water quality sampling and testing programme.
- b) Implement Coastal protection and Waste Management projects through implementation of labour-intensive projects.
- c) Pilot blue flag beaches Gonubie and Kidd's Beach.
- d) Revitalize and construct infrastructure in priority beach areas.

STRATEGIC OUTCOME 2: A GREEN CITY

Council Priorities MTSF 2019/2024 PDP

- e) Ensure licensing and monitoring of existing / new boat launch sites.
- f) Implement Sand dune management and rehabilitation project to manage coastal erosion.
- g) Development of a sand dune and beach management plan.

23. GRASS CUTTING

- a) Clearing of invasive plants and the adequate disposal thereof.
- b) Acquisition of arboricultural equipment (mobile chipping machine, stamp-grinder etc)
- c) Acquisition of fleet (Cherry Picker Trucks, crew cage truck, tipper truck, tractors, bush cutters, trailers for rite on etc).
- d) Acquisition of park-homes for NU6 depot (change rooms).

24. GREEN ENERGY

- a) Broaden energy mix to include renewable energy and establish a green energy and technology cluster at Berlin.
- b) Consider developing Green city masterplan leveraging green industrialization.
- c) Consider leveraging the opportunities presented by Private sector green innovation in BCMM.
- d) Consider Electricity tariffs for renewables and embedded generation (how do we get the best deals for business and residents).

25. WATER POLLUTION

- a) Reduce water wastage (estimated at 40%) and improve water demand management.
- b) Invest in new water storage, conveyance and treatment, as required (bulk water for coastal developments).
- c) Prevent pollution of water resources, and in particular pollution from informal sanitation. All of Buffalo City's River systems are vulnerable according to SANBI.
- d) Increase wastewater capacity as required (Quenera, Central, West Bank, Reeston, Mdantsane). The new tunnel from Central WWTW to Reeston WWTW should be prioritized.

| STRATEGIC OUTCOME 3: A CONNECTED CITY | | | |
|---|---|--|--|
| Council Priorities | MTSF 2019/2024 | PDP | |
| MGDS Strategic Outcome 3: A Connected City - The MGDS highlights that high-quality and competitively priced connections to ICT, electricity and transport networks (inside the city and to the outside world) are an essential requirement for a successful modern city. This includes: ICT – digitization and growth of knowledge-based ICT services on the back of more stable and faster broadband and greater access through free Wi-Fi. Electricity – upgrade electricity transmission and distribution. | Priority 5: Spatial Integration, Human Settlements and Local Government | Goal 2: An enabling infrastructure network | |

| STRATEGIC OUTCOME 3: A CONNECTED CITY | | | |
|--|----------------|-----|--|
| Council Priorities | MTSF 2019/2024 | PDP | |
| Ports – Expand and deepen East London Sea Port, and connectivity to the Port of Ngqura; expand East London Airport (include runway extension). Roads – Improve general road maintenance and reduce heavy road haulage through the city centre through N2-R72 bypass; open up new land parcels for development through new road infrastructure (NW Expressway, Quinera- Gonubie Road etc, aligned to the SDF). | | | |

26. ROADS & STORMWATER INFRASTRUCTURE & TRANSPORT PLANNING AND OPERATIONS

- a) Collaborate with ELIDZ on infrastructure maintenance plans.
- b) Prioritise the development of a Pavement Management System (PMS) as a tool that provide a systematic method of road condition data collection, storage, analysis and modelling for decision-making associated with optimising resources across the network.
- c) Special attention should be given to storm water drainage system, and a special unit be established to deal with such.
- d) Unlock development and movement of freight in City through the currently unfunded:
 - Rehabilitation of Douglas Smith Highway
 - Rehabilitation of Settlers way (Implementation stage)
 - Rehabilitation of Ziphunzana bypass
 - · Rehabilitation of Bowls Road
 - Upgrade of Northeast Express way
 - Rehabilitation of Bridges and Stormwater
 - Beacon Bay to Gonubie link road phase 3 -8
 - · Rehabilitation of Beacon Hurst drive
- e) Upgrade rural roads.
- f) Explore public transportation opportunities and options.

27. ELECTRICITY

- a) Expand programmes and projects which support green energy initiatives.
- b) Electrify new formal settlements and developable informal settlements.
- c) Clamp down on illegal connections and improve on repairs and maintenance.
- d) Consider alternative power including a base load generation/ storage.
- e) Prioritise implementation of the energy loss reduction plan (illegal connections, tampering, vandalism and theft).
- f) Upgrade the 132 kV network to provide a stable supply and to allow for the import of renewable energies
- g) Mitigate the challenges caused by electricity loss.

| | STRATEGIC OUTCOME 3: A | CONNECTED CITY | Y | |
|---------------------------|------------------------|----------------|----------|--|
| Council Priorities | | MTSF 2019/2024 | | |

MTSF 2019/2024

PDP

28.ICT

- a) Prioritise and implement Smart City initiatives as identified in the workstreams through support of the World Bank.
- b) Strengthen ICT backbone and extension of fibre network to improve reception and extend its role in the Smart City Objective.

29. WATER AND SANITATION

- a) Resource backlog on emptying of existing Ventilated Improved Pit-latrine toilets.
- b) Revisit the municipal budget process to be needs based and priority driven, rather than balancing of available funding.
- c) Create a prioritization system for budget allocation for services.
- d) Adopt best technologies for managing water leakages and enforcement of punitive tariffs, viz. prepaid water metering as an example.
- e) Prioritise the Water Indaba and roll-out the feasible bulk water supply alternative to ensure a sustainable and viable mix.
- f) Secure funding for the upgrading of Umzonyana WTW and new Kei Road Water Treatment works to accommodate the increasing water demand due to unplanned population growth
- g) Improve the quality of water.

30. BULK INFRASTRUCTURE

- a) Prioritise and operationalise sector CIDMS processes and the preparation of project life cycle plans to feed into asset management and city budgeting processes (budget adequacy).
- b) Prioritise funding to continue with critical strategic connectivity projects which are game changers in the integration nodes.
- c) Update all sector plans where these are outdated in order to inform project pipelining and prioritisation within each sector.
- d) Introduce alternative sources of water as a means of mitigating the adverse effects of the drought.
- e) Upkeep and upgrade of the WWTW and WTW to secure the future of sustainable water and sanitation services in BCMM.
- f) Provide piped water to rural dwellings, suburbs and townships.
- g) Provide sanitation to the most far-flung areas.
- h) Rigorously explore opportunities for Public Private Partnerships in funding its infrastructure.
- i) Pilot a City Improvement District-type arrangement, possibly targeting the "eds and meds innovation precinct" inner city (with Frere Hospital, Life St Dominics, East London Private Hospital, WSU, UFH, Buffalo City TVET College, and a range of schools in the area -Selborne, Clarendon etc).
- Replace and upgrade ageing infrastructure

| STRATEGIC OUTCOME 4: A SPATIALLY TRANSFORMED CITY | | | |
|--|---|-----|--|
| Council Priorities | MTSF 2019/2024 | PDP | |
| MGDS Strategic Outcome 4: A Spatially Transformed City - The focus of the MGDS is on addressing the apartheid spatial form of Buffalo City. Key to this is increased densification, equalization of access to services and facilities, opening up new land for development close to economic nodes where people can find work, and developing transit-oriented corridors between economic nodes and marginalized residential areas. Specific initiatives highlighted in the MGDS include: • Upgrade all informal settlements by 2030 • Implement township development with a focus on the Mdantsane Urban Hub • Develop transit-oriented corridors (MELD, KWT-Bhisho) • Develop innovation precincts • CBD/inner city regeneration plan and build new settlements for a future-oriented city | Priority 5: Spatial Integration, Human Settlements and Local Government | | |

31. SPATIAL PLANNING & BUILT ENVIRONMENT

- a) Resolve the challenge of dilapidated and unsightly buildings which have characterised some areas of our towns through enforcement and other measures provided to us by law.
- b) Address delays in implementing Beachfront and Waterworld Projects.
- c) Release BCMM land in townships for housing and business purposes Land Release programme.
- d) Establish an online Portal for Electronic Submission of Land and Building applications.

32. LAND & PROPERTIES

- a) Facilitate Land release by National & Provincial Government as well as Private Sector. The land is required for Community needs.
- b) Rectify properties which were erroneously transferred to the Municipality.
- c) Conduct a municipal property leasing audit.
- d) * Buffalo City Metropolitan Development Agency should look at pedestrianizing Oxford Street and put fencing around the City Hall in order to change the face of the City and beautify the precinct.
 * Central Business District must be re-organised so that it does not become a slum (e.g. buildings in Oxford Street needed a facelift).
- e) The City should move to densification and make land available to all classes to be able to build houses particularly middle class to move away from informal settlement (emphasis should be on less talk and more action).
- f) Avoid land invasions and illegal occupations through provisions of anti-land invasion dedicated unit or service provider.

STRATEGIC OUTCOME 4: A SPATIALLY TRANSFORMED CITY

Council Priorities MTSF 2019/2024 PDP

33. CEMETERIES & CREMATORIUM

- a) Formulate a BCMM Cemetery Strategy.
- b) Introduce an Electronic Burial Management System.
- c) Secure additional resources for maintenance of cemeteries.
- d) Secure more budget for fencing and internal roads.
- e) Identify Strategic land parcels for new cemeteries.
- f) Develop a Strategy to address cultural issues and uncoordinated burials.
- g) Second Crematorium to accommodate Midland, Inland and surrounding towns outside BCMM
- h) Identify Heritage Cemeteries.
- Explore idea of Crematorium for animals for more revenue generation.

34. PARKS & OPEN SPACES

- a) Development of City Wide Public Open Space & Greening Master Plan (Parks, Landscaping & Beautification)
- b) Mapping of all BCMM Parks and Public Open Spaces

35. INTEGRATED HUMAN SETTLEMENTS

- a) Respond to the exceptionally high housing demand in BCMM by building more houses.
- b) Upgrade 154 informal Settlements through the Informal Settlement Upgrading Programme Grant (ISUPG).
- c) Review and update the current Informal Settlement Study (ISS) approved by Council in 2012 so that municipality is aware of the magnitude of informal settlements within the BCMM jurisdiction.
- d) Update and develop institutional related Housing Policies such as: Housing allocation Policy, and Housing Relocation Policy; Rental Policy and Social Housing Policy.
- e) Acquire well-located land. Once the land is acquired, feasibility studies, planning and surveying processes will have to be undertaken to pave way for construction of houses and relevant facilities and amenities.
- f) Depart from one man, one plot, Housing allocation Strategy due to land scarcity providing double storey buildings and duplexes.
- g) Avail planned and surveyed land to cater for the people who are in the National Housing Needs register, blue card holders, back yarders, overflow, and those who are in the informal settlements.
- h) Avoid land invasions and illegal occupations through provisions of anti-land invasion dedicated unit or service provider.
- i) Provide Serviced Sites for homeless and first-time homeowners as an option that needs to be explored due to funding challenges.

| STRATEGIC OUTCOME 5: A WELL-GOVERNED CITY | | | |
|---|--|---|--|
| Council Priorities | MTSF 2019/2024 | PDP | |
| MGDS Strategic Outcome 5: A Well-governed City To achieve Buffalo City's 2030 Vision, the city will need a well-governed and responsive municipality. Key to this will be: Strong leadership that is able to build trust with stakeholders and communities, enable public participation in decision-making processes, and sustain consensus on the development agenda. Strong leadership that is able to minimize political disruptions The effective and efficient delivery of services Leveraging investment from the public and private sectors Ensuring financial sustainability | Priority 1: A Capable, Ethical and Developmental State | Goal 6: Capable democratic institutions | |

36. COMMUNICATION & CORPORATE MARKETING

a) Explore reliable/ easily accessible platforms to report service delivery emergencies.

37.INTERGOVERNMENTAL RELATIONS

a) Review BCMM IGR Framework

38. INTERNATIONAL RELATIONS

a) Review the BCMM international relations strategy post Covid-19 and its impact on BCMM's partnerships given the scarcity of resources across the world.

39. STRATEGIC PLANNING & PERFORMANCE MANAGEMENT

- a) Develop / procure an automated Capital Investment Prioritisation System, coupled with National Government support in refining Capital Expenditure Framework as the Long-term Financial Plan is crafted.
- b) Each service delivery Directorate must capture in the in the SDBIP measures to promote revenue collection, e.g., parking meters, hiring of halls, chalets, traffic fines, etc. To generate revenue is not only the responsibility of finance, but a responsibility of all directorates
- c) Address the issue of the audit of pre-determined objectives or PMS. We need to have coordinators responsible for each directorate to improve the reliability and accuracy of information planned and reported by directorates. Most of our audit findings are emanating from this aspect of auditing.

STRATEGIC OUTCOME 5: A WELL-GOVERNED CITY

Council Priorities MTSF 2019/2024 PDP

40. HUMAN RESOURCES MANAGEMENT

- a) There should be an improvement on consequence management and acting on positions should be avoided at all times.
- b) Upgrading of municipal buildings and ablution facilities to accommodate disabled people to, amongst others, enable the municipality to employ more persons with disabilities.
- c) Fill critical vacant positions

41. INTERNAL HUMAN CAPITAL AND SKILLS DEVELOPMENT

 a) Implement a structured change management programme. Councillors and Management must be able to articulate clearly and consistently what the BCMM vision and strategies are.

42. EMPLOYEE PERFORMANCE MANAGEMENT

- b) Review performance management policies.
- c) Improve employee productivity.
- d) Review issues of overtime attendance and policies.

43. GOVERNANCE & INTERNAL AUDITING

- a) Audit opinion and the Auditor General's report is very concerning and any concrete plans to turn things around as the City had obtained qualified audit opinions from 2017 / 2018, 2018 / 2019 must be shared with Council and progress reported.
- b) Internal control measures such as Municipal Public Accounts Committee and Audit Committee should be intensified, and they should provide a plan or come up with a strategy to improve audit outcomes.
- c) Service delivery monitoring on quarterly basis to give progress reports on priority issues.
- d) Strengthen oversight role by Members of the Mayoral Committee and Councillors to ensure budget is spent timeously.
- e) Executive Mayor's office to give clarity on issue of roles and functions between Sport and Solid waste Directorates
- f) In Council's monitoring of service delivery and performing of their oversight function, the Office of the Mayoral Committee, which is led by the Executive Mayor, the Speaker and the Chief Whip, accompanied by the City Manager and senior management must visit all clusters (Inland, Midland and Coastal Urban and Rural Regions), on a quarterly basis to give progress reports on priority issues from those wards and, furthermore, give councillors an opportunity to engage with ward councillors.

44. REVENUE MANAGEMENT

- Address integrity issues in the billing system as part of the efforts of improving the collection rate of the city.
- b) Give particular attention to the challenge of billing up until it is resolved in a manner that does not disadvantage communities and negatively impacts on the financial viability of the municipality; and report quarterly to Council on progress made.
- c) Review and implement cost reflective tariffs.
- d) Identify alternate sources of revenue to supplement the existing revenue streams.
- e) System analysis on smart metering (analysis of strength and weaknesses on the system)

STRATEGIC OUTCOME 5: A WELL-GOVERNED CITY

Council Priorities

MTSF 2019/2024

PDP

f) Public awareness on smart metering

45. EXPENDITURE & SUPPLY CHAIN MANAGEMENT

- a) Undertake expenditure reviews to find wastage and areas where there is less value for money, which can then enable reprioritization.
- b) Devise a strategy on the city's expenditure on local small businesses, more particularly those owned by young people within the law and report on progress in that regard in each quarter. This is inclusive of local content and local sourcing of labour, machinery and supplies done by big companies working with our municipality.

46.BUDGET & TREASURY

- a) Develop and adopt a Long-Term Financial Model (LTFM) and Long-Term Financial Strategy (LTFS) to enhance financial sustainability of the City over the long-term.
- b) Strengthen evidence-based prioritization especially now in the context of reduced grants and reduced own revenue (given our resource endowment, we are trying to do too much across too many catalytic programmes).

47. CORPORATE ASSET MANAGEMENT

- Make adequate budgetary provision for maintenance of infrastructure and acquiring of new assets.
- b) Roll-out of Enterprise Resource Management to enhance Asset Management system.
- c) Capital Asset replacement prioritisation

5.1.3 BCMM KEY ELEMENTS OF THE 2022/2023 REVIEW OF THE 2021/2026 IDP

5.1.3.1 Proposed High-Level Changes

All processes undertaken above contributed to the IDP/Budget review process towards the 2022/2023 financial year. During the planning process BCMM's vision, mission and key strategic focus areas were revisited. Consequently, the vision, mission, values, strategic outcomes, strategic objectives encapsulated in the IDP and MGDS remain unchanged for this first review of the fifth generation Integrated Development Plan. It is, however, recommended that KFA 15: Parks and Open Spaces be amended to KFA 15: Beaches, Parks and Open Spaces.

The Strategic Framework expressed in this IDP is the primary informant of the BCMM Five-Year Performance Scorecard, Multi-Year Budget, Annual Service Delivery and Budget Implementation Plan and Performance Agreements of Senior Managers. The setting of key performance indicators and targets against which the performance of the municipality and its senior management and leadership are measured derive its mandate from this IDP.

The introduction of Key Focus Areas (KFAs) formed part of the 2019/2020 IDP Review and is informed by the need to create more functional synchrony between the strategic imperatives captured in the IDP and the core competencies of the municipality. One of the benefits of the inclusion of KFAs in the IDP is that it improves accountability, since KFAs can be assigned to specific officials and be accentuated in their performance agreements to champion.

Table 4: BCMM Strategic Framework

| Strategic Outcomes | Strategic Objectives | Key Focus Areas | |
|-----------------------|---------------------------------|--|--|
| STRATEGIC | To enhance the Quality | KFA 1: Enterprise Development | |
| OUTCOME 1 | of Life of the BCMM | KFA 2: Trade and Investment Promotion | |
| (SO1): An | community with rapid | KFA 3: Innovation and Knowledge Management | |
| innovative and | and inclusive economic | KFA 4: Tourism & Marketing | |
| Productive City | growth and falling unemployment | KFA 5: Job Readiness & Training (External) | |
| | | KFA 6: Rural Development & Agrarian Reform | |
| | | KFA 7: Arts, Culture and Heritage Resource | |
| | | Management | |
| | | KFA 8: Sport Development (Programmes) | |
| | | KFA 9: Sport and Recreation Facilities | |
| | | KFA 10: Libraries and Halls | |
| | | KFA 11: Emergency and Disaster Management | |
| | | KFA 12: Traffic Management | |

| Strategic | Strategic Objectives | Key Focus Areas | | |
|---------------------|---|--|--|--|
| Outcomes | | Ney I Ocus Aleas | | |
| STRATEGIC | To promote an | KFA 13: Environmental Management and Climate | | |
| OUTCOME 2 | environmentally | Change | | |
| (SO2): A green city | sustainable city with optimal benefits from our natural assets. | KFA 14: Air quality | | |
| | | KFA 15: Beaches, Parks and Open Spaces | | |
| | | KFA 16: Vegetation Control and Biodiversity | | |
| | | KFA 17: Municipal and Environmental Health | | |
| | | KFA 18: Solid Waste Management | | |
| STRATEGIC | To maintain a world class logistics network. | KFA 19: Roads and Storm water Infrastructure | | |
| OUTCOME 3 | | KFA 20. ICT | | |
| (SO3): A connected | | KFA 21: Transport Planning and Operations | | |
| city | | KFA 22: Energy Supply Efficiency | | |
| STRATEGIC | To develop and | KFA 23: Water and waste water | | |
| OUTCOME 4 | maintain world class | KFA 24: Spatial and Urban Planning | | |
| (SO4): A Spatially | infrastructure and | KFA 25: Sustainable Human Settlements | | |
| Transformed city | utilities. | KFA 26: Built Environment Management | | |
| | | KFA 27: Urban, Rural and Township Regeneration | | |
| | | KFA 28: Property Management and Land Use | | |
| | | KFA 29: Cemeteries and Crematoria | | |
| STRATEGIC | Promote sound financial | KFA 30: Risk Management | | |
| OUTCOME 5 | and administrative | KFA 31: Stakeholder Participation & Customer | | |
| (SO5): A well- | capabilities. | Relations | | |
| governed city | | KFA 32: Intergovernmental Relations (IGR) and | | |
| | | International Relations (IR) | | |
| | | KFA 33: Communications (Internal and External) | | |
| | | KFA 34: Corporate Marketing (Branding) | | |
| | | KFA 35: Revenue Management | | |
| | | KFA 36: Expenditure and Supply Chain | | |
| | | Management | | |
| | | KFA 37: Budget and Treasury | | |
| | | KFA 38: Corporate Asset Management | | |

| Strategic Outcomes | Strategic Objectives | Key Focus Areas | | |
|-----------------------|----------------------|---|--|--|
| | | KFA 39: Internal Human Capital and Skills Development KFA 40: Gender, Elderly, Youth and Disabled (Vulnerable Groups) KFA 41: Performance Management and Monitoring and Evaluation KFA 42: Fleet Management KFA 43: Employee Performance Management | | |
| | | KFA 44: Human Resources Management KFA 45: Internal Audit | | |

5.1.3.2 IDP Recommendations

The Integrated Development Plan (IDP) is the overall strategic development plan for a municipality, prepared in terms of the Municipal System Act, Act 32 of 2000, that guide decision-making, budgeting and development in the municipality. The Spatial Development Framework presents the long-term vision of the desired spatial form of the municipality. The SDF is thus a critical component to the IDP to direct municipal and private sector spending and investment by providing spatial proposals and strategies (thus the location and nature of development) which will support economic growth and integrated human settlements. The amended Spatial Development Framework was adopted by Council in December 2020.

5.1.3.3 Community Consultation Process on the 2021/2026 IDP and MTREF Budget for the 2022/2023 period

In developing its Integrated Development Plan, Buffalo City Metropolitan Municipality takes its tune from residents and the broader public of the Metro who participate in a number of public consultation processes and programmes such as the annual Mayoral Imbizo and IDP/Budget Roadshow. It is through these engagements that residents are able to

define and shape their needs and priorities which must be taken into consideration during planning and budgeting. BCMM aims to address identified needs and priorities through the 2021/2026 Integrated Development Plan and Budget as revised annually.

Due to the Local Government Elections, stakeholder participation activities leading to the submission of the Draft Revised IDP had been limited to the following:

- Publication of the Draft IDP/Budget/PMS Process Plan and Time
 Schedule for public comment;
- IDP/Budget/PMS Workstreams facilitated by the municipality on 11, 12 and 21 October 2021; and
- Various other sector-related webinars, workshops and engagements provided significant platforms for joint planning between the metro, other spheres of government and sector specific stakeholders in civil society and the private sector.

The City is planning an inclusive outreach through the annual IDP/Budget Roadshow, Youth Webinar, Business Leaders Webinar and a Council Open Day through which external stakeholders will be able to provide comment on the Draft Revised IDP and MTREF Budget before final Council adoption.

5.2 MEDIUM-TERM REVENUE AND EXPENDITURE FRAMEWORK (MTREF) BUDGET

5.2.1 BUDGET PROCESS

The budget process is embedded in the IDP/Budget Process Plan that has been tabulated in table 2 above. The 2022/2023 budget preparation sessions were held with all directorates from 17 - 23 November 2021. Mayoral Lekgotla session was held from 20 - 21 January 2022, the purpose of the session was to review strategic objectives for service delivery and development. A Council Lekgotla was held on 24 - 25 February 2022, the

purpose of the session was to reflect on desired key outcomes over the remainder of Council's 5-year term based on its deep understanding of current and emerging City trends and realities as consolidated during Mayoral Lekgotla. Thereafter, the directorates and the municipal entity (BCMDA) were requested to prepare and submit budget requests for consideration.

After finalisation of costing of prioritised projects and programmes for 2022/2023 MTREF, a Top Management session was held on 08 March 2022 for consideration of the proposed draft 2022/2023 MTREF. This session was followed by a Councillors' Budget Workshop; the primary aim of the Councillors' Budget Workshop was to ensure:

- a) that there is proper alignment between the policy and service delivery priorities set out in the City's IDP and the budget;
- b) that the municipality's revenue and tariff setting strategies ensure that the cash resources needed to deliver services are available.

5.2.2 NATIONAL TREASURY MFMA CIRCULARS

National Treasury issued MFMA Circular No. 112 on 06 December 2021 and MFMA Circular No. 115 on 04 March 2022 to guide the compilation of the 2022/2023 MTREF. Some of the key issues highlighted by the circulars are as follows:

- a) In terms of the Salary and Wage Collective Agreement dated 15 September 2021, all employees shall receive an increase based on the projected average CPI percentages for 2022 and 2023.
- b) Municipalities are under pressure to generate revenue as a result of the economic landscape, the COVID-19 pandemic, weak tariff setting and increases in key cost drivers to provide basic municipal services. The ability of customers to pay for services is declining and this means that less revenue will be collected. Therefore, municipalities must consider the following when compiling their 2022/2023 MTREF budgets:

- i. Improving the effectiveness of revenue management processes and procedures;
- ii. Cost containment measures to, amongst other things, control unnecessary spending on nice-to-have items and non-essential activities as highlighted in the Municipal Cost Containment Regulations read with MFMA Circular No. 82:
- iii. Ensuring value for money through the procurement process;
- iv. The affordability of providing free basic services to all households;
- v. Not taking on unfunded mandates;
- vi. Strictly control the use of costly water tankers and fix the water infrastructure to enable the sustainable provision of water;
- vii. Prioritise the filling of critical vacant posts, especially linked to the delivery of basic services; and
- viii. Curbing the consumption of water and electricity by the indigents to ensure that they do not exceed their allocation.
- c) The Consumer Price Index (CPI) inflation is estimated at 4.8% in 2022/2023, 4.4% in 2023/2024 and 4.5% in 2024/2025 financial years.
- d) The tariff increases by Eskom and Water Boards are much higher than inflation.
- e) Every municipality must consider the affordability to the municipality when allocating free basic services above the national norm and to consumers other than indigent consumers.
- f) Municipalities are cautioned against assuming collection rates that are unrealistic and unattainable as this is a fundamental reason for municipalities not attaining their desired collection rates.
- g) Municipalities need to develop Long-Term Financial Models that support decisions on investment selection and assesses the financial impact of policy choices, by forecasting future financial performance and the impact of infrastructure projects on borrowing capacity.

5.2.3 BUDGET GUIDELINES AND PRINCIPLES

The following budget principles and guidelines informed and provided the bases for the compilation of the 2022/2023 MTREF budget:

- a) The 2021/2022 mid-year adjustment budget and actual figures were used as the baseline for the 2022/2023 MTREF budget. Further, reassessment of activities was undertaken to determine if there have been any changes of circumstance that have impact on the compilation of the budget.
- b) The service charge tariffs have been calculated taking into consideration the following:
 - i. the input costs of generating the services
 - ii. the affordability to consumers
 - iii. perception versus the level of affordability when compared across the eight (8) Metros
- c) Cash flow position, level of cash reserves
- d) Cost containment measures
- e) Ability to maintain and renew existing assets whilst also addressing the backlogs was part of the consideration.
- f) The following is applicable to projects and/ or programmes:
 - i. projects with existing contracts must be prioritised
 - ii. projects must be within affordability limits; should additional budget/ funding be available, other projects will be funded in terms of priority and benefit to the Metro
 - iii. no budget allocation to projects that are not in the IDP
- g) The budget must be funded as per MFMA Circular 42.

5.2.4 MTREF BUDGET (2022/2023 – 2024/2025)

Section 17(1) of the MFMA requires that the annual budget of the municipality be in the prescribed format:

- Setting out realistically anticipated revenue for the budget year from each revenue source.
- Appropriating expenditure for the budget year under the different votes of the municipality.

- Setting out indicative revenue per revenue source and projected expenditure by vote for the two financial years following the budget year.
- Setting out the estimated revenue and expenditure by vote for the current year and actual revenue and expenditure by vote for the financial year preceding current year.

The following tabulated budget assumptions were used in the preparation of the MTREF budget, these are narrated beneath the table:

Table 5: Budget Assumption

| DESCRIPTION | 2020/2021 | 2021/2022 | 2022/2023 | 2023/2024 |
|--|--------------|-------------------------|----------------|----------------|
| National Treasury Headline Inflation Forecasts | 4,50% | 4,80% | 4,40% | 4,50% |
| Salaries | 3,50% | 4,80% | 4,40% | 4,50% |
| Electricity Purchases | 14,59% | 9,61% | 9,00% | 9,00% |
| Water Purchases | 7,09% | 9,64% | 9,00% | 9,00% |
| Free Basic Electricity | 50 kwh p.m. | 50 kwh p.m. 50 kwh p.m. | | 50 kwh p.m. |
| Free Basic Water | 6 kl p.m. | 6 kl p.m. | 6 kl p.m. | 6 kl p.m. |
| Basic Welfare Package | R782,26 | R829,33 | R875,77 | R925,80 |
| Equitable Share Allocation | R936 811 000 | R1 045 448 000 | R1 118 513 000 | R1 196 538 000 |
| Bad Debt Provision | 15,00% | 19,50% | 19,50% | 19,50% |
| Property Rates | 8,00% | 4,80% | 4,40% | 4,50% |
| Refuse Tariff | 8,50% | 4,80% | 4,40% | 4,50% |
| Sanitation Tariff | 8,50% | 4,80% | 4,40% | 4,50% |
| Electricity Tariff | 14,59% | 9,61% | 9,00% | 9,00% |
| Water Tariff | 9,10% | 9,64% | 9,00% | 9,00% |
| Fire Levy | 8,00% | 4,80% | 4,40% | 4,50% |
| Sundry Income | 8,00% | 4,80% | 4,40% | 4,50% |

- i. Property Rates increase is projected at 4.80% in 2022/2023, 4.40% in 2023/2024 and 4.50% in 2024/2025 financial year
- ii. Refuse Removal and Sanitation Charges have been projected to increase by 4.80% in 2022/2023, 4.40% in 2023/2024 and 4.50% in 2024/2025 financial year.
- iii. Water Service tariff increase is projected at 9.64% in 2022/2023 and an increase of 9% is projected for both 2023/2024 and 2024/2025.
- iv. On Electricity, the tariff will increase by 9.61% in 2022/2023 financial year and by 9% in the two outer years. The Electricity tariff applied is linked to the increase approved by National Electricity Regulator of South Africa (NERSA) to Eskom.
- v. The Revenue Collection Rate of 80.5% has been projected in 2022/2023.
- vi. The Repairs and Maintenance budget is currently 5% of the total Operating Expenditure Budget. The City is striving towards a 10% repairs and maintenance of its total operating budget owing to the aging of the City's infrastructure. The City's infrastructure repairs and maintenance programme is complemented by the renewal and upgrading of existing infrastructure programme as the City is using revaluation method to value its infrastructural assets.
- vii. Employee costs as a percentage of total operating costs is 29.9% over the MTREF. Though this rate is still within the norm of 25% to 40% as per MFMA Circular 71, it requires close monitoring to avoid an increasing trend.
- viii. The guidance provided on MFMA Circular No. 115 as well as the existing Salary and Wage Collective Agreement has been followed in projecting employee costs increases of 4.8% in 2022/2023, 4.4% in 2023/2024 and 4.5% in 2024/2025.

6. CHALLENGES

6.1 INTEGRATED DEVELOPMENT PLAN

Challenges

While radio broadcasts are reaching a notable number of listeners and responses have proven to be quite effective as a result, many of our residents

prefer visual presentations where they are able to see the Executive Mayor and other Senior Members of Council. This opportunity is provided through social media platforms when virtual presentations are broadcasted live. However, many residents cannot afford the data costs associated with this option.

Proposed Responses

It is recommended that ICT explores options to provide citizens access to free connection to internet platforms when presentations are done to present the IDP and Budget.

6.2 MTREF BUDGET

Finding a balance between endless service delivery needs and setting affordable tariffs is always a challenge when compiling a budget and this challenge was also experienced in the compilation of the 2022/2023 draft MTREF. The following are the associated risks with achieving the 2022/2023 MTREF projections:

- i. Higher levels of unemployment are likely to increase levels of indebtedness and defaulting on payments.
- ii. Additional budget requests would affect the sustainability of the Metro's finances and could require budget cuts elsewhere.
- iii. Increase in input costs to the provision of basic services could lead to trading services operating at a deficit.
- iv. Aging infrastructure is a risk that could disrupt the provision of services and cause unhappy consumer that might decide not to honour the municipal accounts.
- v. Electricity and water losses that are above the norm.

7. STAFF IMPLICATIONS

None.

8. FINANCIAL IMPLICATIONS

The consolidated budget for the draft 2022/2023 MTREF period is R11.03 billion (2022/2023), R11.22 billion (2023/2024) and R11.29 billion (2024/2025) with the table below summarising the consolidated overview of the draft 2022/2023 MTREF Budget. A detailed budget report is attached as **Annexure B**:

Table 6: Consolidated Overview of the Draft 2022/2023 MTREF Budget

| DESCRIPTION | 2021/2022 ADJUSTMENT BUDGET | 2022/2023 DRAFT BUDGET | INCREASE OR (DECREASE) % | 2023/2024 DRAFT BUDGET | 2024/2025 DRAFT BUDGET |
|--------------------------------|-----------------------------------|------------------------------|-----------------------------------|------------------------------|------------------------------|
| Total Operating Revenue | 8 302 727 546 | 8 946 203 822 | 7,75 | 9 413 856 832 | 10 003 970 200 |
| Total Operating Expenditure | 8 300 360 632 | 8 944 989 376 | 7,77 | 9 412 744 645 | 10 002 833 536 |
| Surplus/(Deficit) for the year | 2 366 914 | 1 214 446 | | 1 112 187 | 1 136 664 |
| | | | | | |
| Total Capital Expenditure | 1 827 549 883 | 2 085 362 240 | 14,11 | 1 810 183 298 | 1 286 461 225 |
| Total Opex and Capex Budget | 10 127 910 515 | 11 030 351 616 | | 11 222 927 943 | 11 289 294 761 |

9. OTHER PARTIES CONSULTED

- 9.1 Buffalo City Metropolitan Council
- 9.2 IDP/PMS Portfolio Head
- 9.3 BCMM Top Management
- 9.4BCMM Directorates
- 9.5 External Stakeholders

10. RECOMMENDATIONS

- 10.1. The Council of Buffalo City Metropolitan Municipality, acting in terms of Section 25(3) (a) of the Municipal Systems Act which prescribes that a newly elected council, may adopt the IDP of the previous council, adopts the 2021/2026 Integrated Development Plan.
- 10.2. The Council of Buffalo City Metropolitan Municipality, acting in terms of Section 26 (2) of the Municipal Systems Act, 32 of 2000 which states

that an integrated development plan adopted by a municipal council may be amended in terms of section 34 of the Municipal Systems Act, 32 of 2000 <u>approves</u> and <u>adopts</u> the Draft Revised 2022/2023 Integrated Development Plan (IDP) inclusive of the Spatial Development Framework (SDF) as required by S32 of the Municipal Systems Act. Council Ten-Point Plan be replaced with Council's Strategic Priorities

- 10.3. The Council of Buffalo City Metropolitan Municipality <u>note</u> that, in embracing the intention of the <u>District/Metro Development Model</u>, which is for all three spheres of government to work off a common strategic alignment platform, Section D of the Revised 2022/2023 IDP is a reflection of the implementation commitments which forms part of the Buffalo City Metropolitan One Plan, which is currently being reviewed together with other spheres of government.
- 10.4. The Council of Buffalo City Metropolitan Municipality, acting in terms of Division of Revenue Act (DoRA), <u>approves</u> and <u>adopts</u> the Draft 2022/2023 Built Environment Performance Plan (BEPP).
- 10.5. The Council of Buffalo City Metropolitan Municipality, acting in terms of section 24 of the Municipal Finance Management Act, (Act 56 of 2003) approves and adopts:
 - 10.5.1 The Consolidated Draft Annual Budget of the municipality for the 2022/2023 MTREF and the multi-year and single-year capital appropriations as set out in the following tables:
 - i. Budgeted Financial Performance (revenue and expenditure by functional classification);
 - ii. Budgeted Financial Performance (revenue and expenditure by municipal vote);
 - iii. Budgeted Financial Performance (revenue by source and expenditure by type); and

- iv. Multi-year and single-year capital appropriations by municipal vote, functional classification and funding by source.
- v. Budgeted Financial Position;
- vi. Budgeted Cash Flows;
- vii. Reserves and accumulated surplus reconciliation;
- viii. Asset management; and
- ix. Basic service delivery measurement.
- 10.5.2 The Draft Annual Budget of the parent municipality for the 2022/2023 MTREF and the multi-year and single-year capital appropriations as set out in the following tables:
 - i. Budgeted Financial Performance (revenue and expenditure by functional classification);
 - ii. Budgeted Financial Performance (revenue and expenditure by municipal vote);
 - iii. Budgeted Financial Performance (revenue by source and expenditure by type); and
 - iv. Multi-year and single-year capital appropriations by municipal vote, functional classification and funding by source.
 - v. Budgeted Financial Position;
 - vi. Budgeted Cash Flows;
 - vii. Reserves and accumulated surplus reconciliation;
 - viii. Asset management; and
 - ix. Basic service delivery measurement.
- 10.5.3 The Draft Annual Budget of the municipal entity (BCMDA) for the 2022/2023 MTREF and the multi-year and single-year capital appropriations as set out in the following tables:
 - Budgeted Financial Performance (revenue by source and expenditure by type); and
 - ii. Budgeted Financial Position;

- iii. Budgeted Cash Flows;
- iv. Budgeted Capital by Asset Class and Funding
- 10.6. The Council of Buffalo City Metropolitan Municipality, acting in terms of section 75A of the Local Government: Municipal Systems Act (Act 32 of 2000) <u>approves</u> and <u>adopts</u> tariffs effective from 1 July 2022:
 - 10.6.1 Property rates as set out in Annexure F
 - 10.6.2 Electricity as set out in Annexure F
 - 10.6.3 Water as set out in Annexure F
 - 10.6.4 Sanitation services as set out in Annexure F
 - 10.6.5 Solid waste services as set out in Annexure F
 - 10.6.6 Other services as set out in Annexure F
- 11. To give proper effect to the Consolidated Draft Annual Budget, the Council of Buffalo City Metropolitan Municipality approves:
 - 11.1 That an indigent subsidy be granted to registered indigents in terms of Council's Indigent Policy.
 - 11.2 That an indigent consumer be given an average social subsidy package on his/her account as contained in table 15 of **Annexure B**.
 - 11.3 That free basic electricity be granted for a registered indigent consumer of 50KWh per month.
 - 11.4 That free basic water be granted to a registered indigent of 6KI per month.
- 12. The Buffalo City Metropolitan Municipality Council, <u>approves</u> and <u>adopts</u> the revised budget related policies:
 - 12.1 Supply Chain Management Policy as set out in Annexure I
 - 12.2 Immovable Asset Policy as set out in Annexure J
 - 12.3 Movable Asset Policy as set out in Annexure K
 - 12.4 Budget Virement Policy as set out in Annexure L
 - 12.5 Credit Control Policy as set out in Annexure N
 - 12.6 Indigent Support Policy as set out in Annexure O
 - 12.7 Long-Term Borrowing Policy as set out in Annexure P
 - 12.8 Investment & Cash Management Policy as set out in Annexure T

That Council <u>notes</u> the budget-related policies adopted in the previous financial years and where no amendments have been made after review, as listed in Section 2.4.1 of **Annexure B** and are available on BCMM's website at <u>www.buffalocity.gov.za</u>.

That in terms of Section 24(2)(c)(iii) of the Municipal Finance Management Act, 56 of 2003, the measurable performance objectives for capital and operating expenditure by vote for each year of the medium-term revenue and expenditure framework as set out in Supporting Table SA7 be <u>approved</u>.

That in terms of Section 24(2)(c)(iv) of the Municipal Finance Management Act, 56 2003, the Integrated Development Plan be approved.

16 Council <u>notes</u> that the Consolidated Draft 2022/2023 MTREF Budget tabled for adoption is structured in terms of the Buffalo City Metropolitan Municipality votes and functions.

17 MFMA Circular 112 and 115 for the 2022/2023 MTREF attached as Annexure W be **noted** by Council.

X. PAKATI

EXECUTIVE MAYOR

BUFFALO CITY METROPOLITAN MUNICIPALITY

17/03/2022

DATE

ANNEXURES:

A: Draft Revised 2022/2023 Buffalo City Metropolitan Municipality Integrated Development Plan

B: Draft 2022/2023 - 2024/2025 Buffalo City Metropolitan Municipality Medium-Term Revenue and Expenditure Framework Budget

C.1 2022/2023 MTREF Capital Projects - Per Programme/Project

C.2. 2022/2023 MTREF Capital Projects – Detailed Schedule

D.1. 2022/2023 MTREF Operating Projects-Per Programme/Project

D.2. 2022/2023 MTREF Operating Projects – Detailed Schedule

E: BCMM mSCOA Systems Implementation Status Report

F: 2022/2023 Tariff Book

G: 2022/2023 Tariff Policy

H: 2022/2023 Property Rates Policy & Property Rates By-Law

I: 2022/2023 Supply Chain Management Policy

J: 2022/2023 Immovable Asset Policy

K: 2022/2023 Movable Asset Policy

L: 2022/2023 Budget Virement Policy

M: 2022/2023 Funding and Reserves Policy

N: 2022/2023 Credit Control Policy

O: 2022/2023 Indigent Support Policy

P: 2022/2023 Long-Term Borrowing Policy

Q: 2022/2023 Capital Infrastructure Investment Policy

R: 2022/2023 Long-Term Financial Planning Policy

S: 2022/2023 Budget Management and Oversight Policy

T: 2022/2023 Investment & Cash Management Policy

U: 2022/2023 Cost Containment Policy

V: 2022/2023 Service Level Standards

W: MFMA Circular 112 and 115

X: Consolidated Draft 2022/2023 MTREF A-Schedules

Y: Draft 2022/2023 MTREF A-Schedules (Parent)

Z: Draft 2022/2023 MTREF D-Schedules (Municipal Entity: BCMDA)

AA: Draft 2022/2023 Built Environmental Performance Plan